

LANSING BOARD OF WATER AND LIGHT

FINANCE COMMITTEE MEETING AGENDA

Tuesday, July 12, 2016
5:30 p.m.
REO Town Depot
Board of Water & Light Headquarters
1201 S. Washington Ave.
Lansing, MI

Call to Order

Roll Call

1.	Public Comments on Agenda Items
2.	Finance Committee Meeting Minutes of May 10, 2016TAB 1
3.	YTD Financial OverviewTAB 2
4.	Six Year Forecast Overview/ResolutionTAB 3
5.	Proposed Return on Assets ResolutionTAB 4
6.	Update on Management Responses to Internal AuditsTAB 5
7.	Internal Auditor FY17 Audit PlanTAB 6
8.	Background Discussion: Franchise AgreementsTAB 7
Public	Comment
Other	
Adjour	'n

FINANCE COMMITTEE May 10, 2016

The Finance Committee of the Lansing Board of Water and Light (BWL) met at the BWL Headquarters – REO Town Depot located at 1201 S. Washington Ave., Lansing, MI, at 7:20 p.m. on Tuesday, May 10, 2016.

Finance Committee Chairperson Ken Ross called the meeting to order and asked the Corporate Secretary to call the roll.

Present: Commissioners Ken Ross, Dennis M. Louney, David Price. Also, present Commissioners Mark Alley, Tony Mullen, and Non-Voting Members Bill Long (Delta Township) and Bob Nelson (E. Lansing).

Absent: Commissioner Tracy Thomas

The Corporate Secretary declared a quorum.

Approval of Minutes

Motion by Commissioner Price, Seconded by Commissioner Louney, to approve the Finance Committee meeting minutes of March 8, 2016.

Action: Motion Carried

Public Comment

None

Internal Auditor Outside Auditing Services Update

Internal Auditor Perkins informed the Committee that the BWL has had an ongoing contract for augmented internal auditing services with the firm of Charles Moore & Associates. According to Board policy, contracts need to be re-bid every three years, in which the third year is up-coming. According to Board policy, the contract can be renewed for an additional year with the plan being to re-bid the contact next spring.

<u>Update on Open Internal Audit Management Responses</u>

Heather Shawa-DeCook, Chief Financial Officer (CFO) provided an update on the Management's response to Internal Audits. Ms. Shawa-DeCook covered the following issues and provided an update for each:

Issue	Audit Name	Issue Description	Date	Responsible Area	Status
Onen	Issues:			The special site is easily	Status
12	Record Retention	Internal Audit found that records on hand did not always correspond with the Record Retention Schedule; namely, a portion of i-9 forms and some asbestos bills of fading.			I-9 forms are on file for all active employees. An appropriate recention schedule for the absence bills of lading was determined and updated as part of the overall review of the Record ketention Schedule. An updated schedule was approved by the Committee of the Whole on 3/8/16. Filling for State Administrative Board approved occured on 4/14/16, with the approval process expected to take approximately three months.
13	Record Retention	The Internal Auditor dotermined that records on hand in departments did not always correspond with the Record Retention Schedule.	March 2014	Enterprise Content Management	Enterprise Content Management has reviewed the existing Record Retentino Schoule with the appropriate departments and cataloged all proposed revisions. An updated schedule was approved by the Cammittee of the Whole on 3R/316, Filling for State Administrative Board approval occured 4/14/16, with the approval process expected to take approximately three months.
17	Close the Books	The Internal Auditor recommended that consideration be given to the use of a general accounting manual.	August 2014	General Accounting	A General Accounting Procedure Manual is being developed, with expected completion by 12/31/16.
27	Management of Mobile Devices	The Internal Auditor recommended encrypting data on all remaining laptops and smart phones.	Sept 2015	Information Technology	Wark on identifying data on any mobile devices in need of encryption was able to begin once the mobile device usage guidelines (referred to under now-closed issue #26) were established. Completion by 6/30/16 is anticipated.
29	of Mobile Devices	Internal Audit recommended further consideration of procuring software with remote cleaning capabilities.	Sept 2015	Information Technology	Once any data accessed via mobile devices is determined to be in need of encryption (i.e., once issue 427 is addressed), it can be determined to what extent procuring and implementing software with remote cleaning capabilities would be cost beneficial. It is anticipated that this issue will be addressed by 9/30/15.
30	of Mobile Devices	Internal Audit recommended disabling data ports on mobile devices.	Sept 2015	Information Technology	Any needed disabiling of data ports will be complete by 9/30/16.
33	Management System	The audit recommended more specific test criteria, testing performed by the call processing vendor, development of test scripts, and a narrative of test results.	Oct 2015	Technology	A successful stress test was performed 4/13/16. Management is reviewing vendor capacity reports and modifying documented procedure to include requirements for a nearative of test results and formal business owner acceptance of test criteria and results. Completion targeted for 6/30/16.
34	Development	Internal Audit supports plans for a new database for tracking training and use of standardized criteria for periodic training course review and training of trainers, on an organization- wide basis.	Dec 2015	Organizational Training &	Compression targeted for 6/36/16. A new "LMS" database has been implemented and training and use of it is in the process of being rolled out, with completion expected by 6/30/16.

Issue #12 and #13 are concerning Retention Records items; the Record Retention updates have been approved and submitted to the State Administration Board for approval. The approval process is expected to take ninety days.

The completion of issue #17 closes the books of the general accounting procedure manual. This is scheduled to be completed by the end of the calendar year.

Issues, #27, #29 and #30 is concerning the management of mobile devices. This report needs revisiting and has an extension date of September 30th.

Issue #33, concerning outage management system is still in process and is currently on schedule for June 30th.

Closed	Issues (since 1	2/31/15 report):			
26		The Internal Auditor noted that guidelines for mobile device management should be documented.	Sept 2015	Information Technology	Guidelines on the use of mobile devices have been completed.
28		Internal Audit questioned whether contract terms and conditions covering data loss and manipulation are sufficient.	Sept 2015	General Counsel	Contract terms and conditions covering data loss and manipulation have been updated.
31	Management	The Internal Auditor found that procurement procedures regarding technical evaluation during the RFP process need clarification.	Oct 2015	Purchasing	Procurement procedures were updated effective 4/1/16.
35	_	Employee time which can be categorized as a form of training time was found to not always be identified as such.	Dec 2015	Organizational Training & Development	Refresher training of trainers, including the proper procedures for reporting training time, was completed on 2/20/16.
36	Development	End-of-course evaluations are not always completed by attendees and Organizational Training & Development does not always provide a written summary analysis of evaluations back to trainers, particularly if there are no suggested improvements to consider.	Dec 2015		Refresher training of trainers, including review of expectations for course evaluation/feedback processes, was completed on 2/20/16.

Issue number #34, concerning Training & Development is on track and scheduled for a June 30th completion.

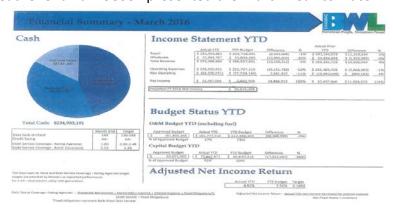
Issue #31, Outage Management System has updated procurement procedures based on audit recommendations and those are now in place.

Issues #35 and #36, concerning Training & Development is completed. Refresher training included the proper procedures for reporting training time.

Finance Chair Ross summarized the report as 8 outstanding issues, 5 closed issues and no new issues since the last review.

March YTD Financial Summary

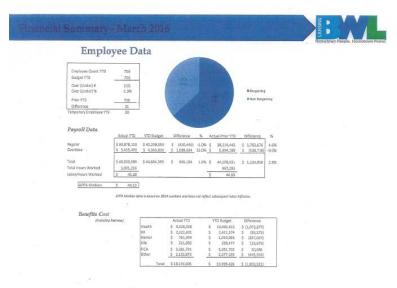
Chief Financial Officer Heather Shawa-DeCook presented the March Year-to-Date Financial Summary.



Heather Shawa-DeCook continued by presenting the March Year-to-Date Financial Summary below:

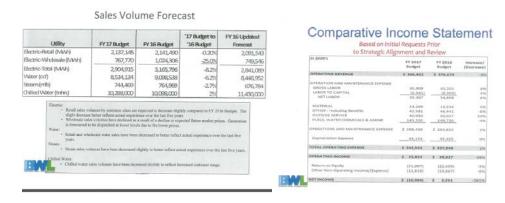
Operating Ratio	
QSM Expense	\$ 197,891,958 = 0.72 0.71
Revenue	\$ 275,388,669
Measures the proportion of reserv meintenance co	ues to cover the operations and
Current Ratio	
Cucrent Assets	5 218.214.925 = 4.98 2.07
Current Babilities	\$ 49,815,752
LT Debt + Accrued Liabilities	S 412,845,319 = 0.40 0.61
Total Assets Measures the ability to meet its cu	\$ 1,026,447,248 ment and long-term labilities
Total Assets Measures the ablify to meet its cu- bound on the and	S 1,025,447,248 most and long-term labilities lability of users
Total Assets Measures the oblige to meet its cubecased on the eval	\$ 1,026,447,248 Front and long-term labilities lability of assets Frig. Prior Year
Total Assets Meanines the oblige to exect its cubicated on the eval Days' Sales Outstand: Mocounts Becchable	\$ 1,026,447,248 mont and long-term lonkilities blockly of outers fing \$ 19,546,521 = 0.68 Prior Year \$ 2.6
Total Assets Measures the oblige to meet its cubecased on the eval	\$ 1,026,447,248 Front and long-term labilities lability of assets Frig. Prior Year
Total Assets Measures the obligs to exect its cu Round on the eve Days' Sales Outstands Accounts Beechable Avariage Sales	\$ 1,006,447,148 was read long-term lankfolder lankfold
identives the ability to meet its co bound on the war Days' Sales Outstands bocounts becekable	93 1,006,447,248 93 1,006,447,248 94 1,007 95 10,546,521 = 0.58 26 95 26,006,644 21 21 Drys

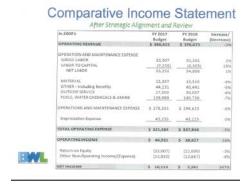
Scott Taylor, Manager of Finance, discussed and reviewed the Employee Data portion of the March Financial Summary:



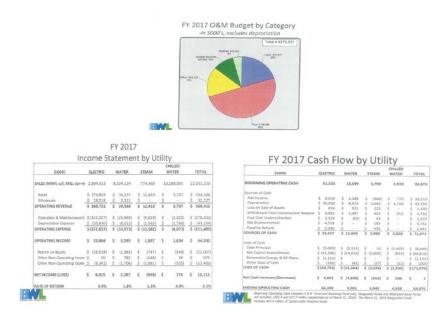
CFO Heather Shawa-DeCook presented a PowerPoint presentation and reviewed the FY 17 FY 2017 Financial Plan as follows:

- —Sales forecast —Operating expense assumptions —FY 2017 O&M Budget by Category
- —FY 2017 Budgeted Net Income & Cash Flow —Comparative Financials (FY 2017 vs. FY 2016)





- Operating Expense Assumptions: Overall FY 2017 O&M decreased by 6% compared to FY 2016 Budget
- Budget asssumes 754 FTE's the same as the FY 16 budget.



Ms. Heather Shawa-DeCook presented a PowerPoint presentation and reviewed the FY 17 Capital Budget and Next Steps as follows:



The Next Steps for the proposed Budget is:

- Request the Board to approve the FY 2017 Operating & Capital Budgets at the May 24th Regular Board meeting, in line with the Charter Rule of budget adoption by June 1st.
- File FY 2017 Operating Budget & Capital Budget with the City Clerk's office within in 10 days after approval.

Chief Financial Officer Heather Shawa-DeCook stated that she wanted the Commissioners to be aware of 3 reportable (projects) that are forthcoming. The projects are not scheduled to be completed until later part of this calendar year, however, at the time when the budget was reviewed it was noted that these projects were projected to be 15% over its previously approved budget, and will likely require reporting to the Commissioners.

PROPOSED RESOLUTION

Fiscal Year 2017 Operating and Capital Budget

RESOLVED, that the annual Operating Budget covering Fiscal Year 2017 is hereby approved as presented; and

RESOLVED, that the Fiscal Year 2017 Capital Budget is hereby approved as presented; and

RESOLVED FURTHER, that the Corporate Secretary be directed to make the appropriate filings with the Lansing City Clerk's office in accordance with the Lansing City Charter regarding the above actions.

<u>Staff Comments:</u> In accordance with the provisions of the Lansing City Charter, Article 5, Chapter 2, Section 5-203.5, staff recommends an operating and maintenance budget of \$278.3 million and a capital budget of \$60.8 million for Fiscal Year 2017. The capital budget is to provide for on-going services to our utility customers and to sustain our plant facilities for future operations. Staff recommends that the Finance Committee approve these budgets and resolution for presentation and adoption by the Board at its May 24, 2016 Board meeting.

Motion by Commissioner Louney, Seconded by Commissioner Price to forward the proposed FY 17 Operating and Capital Budget Resolution to the full Board for consideration.

Action: Motion Carried

Other

Commissioner Nelson raised an issue concerning reporting requirements of PA95—whether Board action was required or whether a simple notice from the BWL would satisfy state law. At the request of Finance Chair Ross, General Manager Peffley assured that the proper filing for this Public Act would take place by July 1st.

Excused Absence

None.

Adjourn

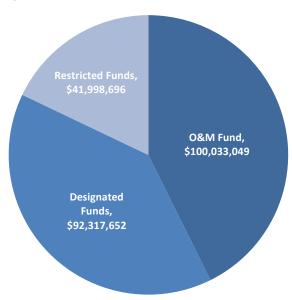
Meeting adjourned by Finance Chair Ross at 8:02 p.m.

Respectfully submitted Ken Ross, Chair Finance Committee

Financial Summary - May 2016



Cash



Total Cash: \$234,349,397

	Month End	Target
Days Cash on Hand	183	150-249
Credit Rating	AA-	AA-
Debt Service Coverage - Rating Agencies	1.92	2.00-2.49
Debt Service Coverage - Bond Covenants	2.79	1.25

The Days Cash on Hand and Debt Service Coverage - Rating Agencies target ranges are provided by Moody's as expected performance for a AA- rated electric utility with generation.

Income Statement YTD

	Actual YTD	YTD Budget	Difference	%	Actual Prior YTD	Difference	%
Retail	\$ 304,309,271	\$ 305,459,655	(1,150,384)	0%	\$ 295,204,818	\$ 9,104,453	3%
Wholesale	\$ 25,537,876	\$ 40,107,338	(14,569,462)	-36%	\$ 28,562,386	\$ (3,024,510)	-11%
Total Revenue	\$ 329,847,148	\$ 345,566,994	(15,719,846)	-5%	\$ 323,767,204	\$ 6,079,943	2%
Operating Expenses	\$ 277,709,124	\$ 309,390,778	(31,681,654)	-10%	\$ 283,443,907	\$ (5,734,783)	-2%
Non Operating	\$ (30,033,370)	\$ (32,772,363)	2,738,993	-8%	\$ (28,677,848)	\$ (1,355,522)	5%
Net Income	\$ 22,104,654	\$ 3,403,853	18,700,801	549%	\$ 11,645,449	\$ 10,459,205	90%

Projected FY 2016 Net Income	\$	1,836,317
------------------------------	----	-----------

Budget Status YTD

O&M Budget YTD (excluding fuel)

Approved Budget		Actual YTD	YTD Budget	Difference	%
\$	151,856,345	\$ 126,981,979	\$ 139,556,232	(12,574,253)	-9%
% of A	Approved Budget	84%	92%		

Capital Budget YTD

Approved Budget		Approved Budget		Actual YTD	YTD Budget	Difference	%
	\$	65,071,605	\$	39,259,754	\$ 55,562,300	(16,302,546)	-29%
	% of Approved Budget			60%	85%		

Adjusted Net Income Return

Actual YTD	YTD Budget	Target
4.78%	2.23%	6.18%

Debt Sevice Coverage - Rating Agencies - (Projected Net Income + Depreciation Expense + Interest Expense + Fixed Obligations*)

Financial Summary -May 2016



Ratios

Operating Ratio

APPA Median

<u>0&M Expense</u> \$ 240,204,303 = 0.73 0.71

Revenue \$ 329,847,148

Measures the proportion of revenues to cover the operations and maintenance costs

Current Ratio

<u>Current Assets</u> \$ 227,152,661 = 3.79 APPA Median

Current Liabilities \$ 59,961,840

Measures whether current assets are sufficient to pay current liabilities within one year

Debt to Total Assets

 LT Debt + Accrued Liabilities
 \$ 425,044,905
 = 0.41
 APPA Median

 Total Assets
 \$ 1,038,294,473
 = 0.41
 0.61

Measures the ability to meet its current and long-term liabilities based on the availability of assets

Days' Sales Outstanding

 Accounts Receivable
 \$ 29,506,092
 = 1.08
 Prior Year

 Average Sales
 \$ 27,229,240
 X 31

 34
 Days

Bad Debt

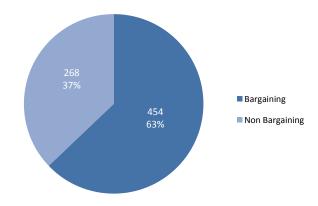
APPA Median 0.28%

 Actual YTD
 YTD Budget
 Over/(Under)
 % of Revenue

 \$1,700,633
 \$1,710,006
 -\$9,373
 0.52%

Employee Data

Employee Count YTD	722
Budget YTD	754
Over (Under) # Over (Under) %	(32) -4.2%
Prior YTD	724
Difference	-2
Temporary Employee YTD	19



Payroll Data

· ·	Actual YTD	YTD Budget	Difference	%	Act	ual Prior YTD	[Difference	%
Regular Overtime	\$ 50,422,171	\$51,013,648 \$ 5.469.556	\$ (591,477) \$ 1,496,366	-1.2%	'	48,959,522 7,522,182	\$	1,462,649 (556,260)	3.0% -7.4%
Overtime	\$ 6,965,922	\$ 5,469,556	\$ 1,490,300	27.4%	Ş	7,522,182	Ş	(550,200)	-7.4%
Total	\$ 57,388,093	\$56,483,204	\$ 904,889	1.6%	\$	56,481,704	\$	906,389	1.6%
Total Hours Worked	1,277,814					1,259,142			
Labor/Hours Worked	\$ 44.91			•	\$	44.86			

APPA Median	\$ 44.13

APPA Median data is based on 2014 numbers and does not reflect subsequent labor inflation.

Benefits Cost

(Including Retirees)

	Α	ctual YTD		YTD Budget		D	Difference	
Health	\$ 1	11,384,803		\$	12,730,793	\$	(1,345,990)	
RX	\$	3,091,174		\$	2,959,634	\$	131,540	
Dental	\$	963,994		\$	1,250,662	\$	(286,668)	
Life	\$	266,498		\$	292,674	\$	(26,176)	
FICA	\$	4,289,821		\$	4,233,732	\$	56,089	
Other	\$	2,578,888	_	\$	3,140,575	\$	(561,687)	
To	otal \$2	22,575,178		\$	24,608,070	\$	(2,032,892)	

PROPOSED RESOLUTION

Fiscal Year 2018-2022 Capital Forecast

RESOLVED, that the forecast for capital expenditures for the Fiscal Years 2018-2022 is hereby accepted as presented.

<u>Staff Comments</u>: Capital expenditures for Fiscal year 2017-2022 are estimated to be \$372 million. The 2017 Capital budget was previously adopted by the Board of Commissioners. Staff recommends the remaining years of the forecast be accepted as presented.

FY 2017-2022 Financial Plan



Finance Committee Meeting July 12, 2016 Board Meeting July 26, 2016

FY 2017-2022 Financial Plan

- Six-Year Operating Forecast
 - Financial Goals
 - Financial Assumptions
 - Rate of Return
- Six-Year Capital Forecast
- Already Completed and Next Steps



Six-Year Operating Forecast

FY 2017 - FY 2022



Financial Goals

- Maintain credit quality
 - BWL is currently a AA- Rated Utility
- Ensure adequate liquidity
 - Ability to meet near term obligations when due
 - Target Days Cash on Hand Range 150-249*
 - Target Debt Service Coverage 2.00-2.49*
- Maintain rate competitiveness
- 4.81% Rate of Return



^{*} Provided by Moody's as expected performance for a AA- rated electric utility with generation.

Financial Assumptions

- Projected sales levels
 - Electric Slight increase in retail sales and decline in wholesale sales reflecting lower wholesale market prices and the 2020 removal of generation provided by Eckert.
 - Water Retail sales held constant for forecast period. Slight increase in wholesale.
 - Steam Held constant.
 - Chilled Water Held constant.
- Operating expenses are forecast to increase from FY 2017 through FY 2022 at an annual 2.4% inflationary rate.*
- Any potential impact related to Eckert replacement generation has not been included in this forecast.
- Upcoming labor contract negotiations has not been included.



^{*} Source - The Budget and Economic Outlook: 2016 to 2026 - Congress of the United States Congressional Budget Office

Rate of Return

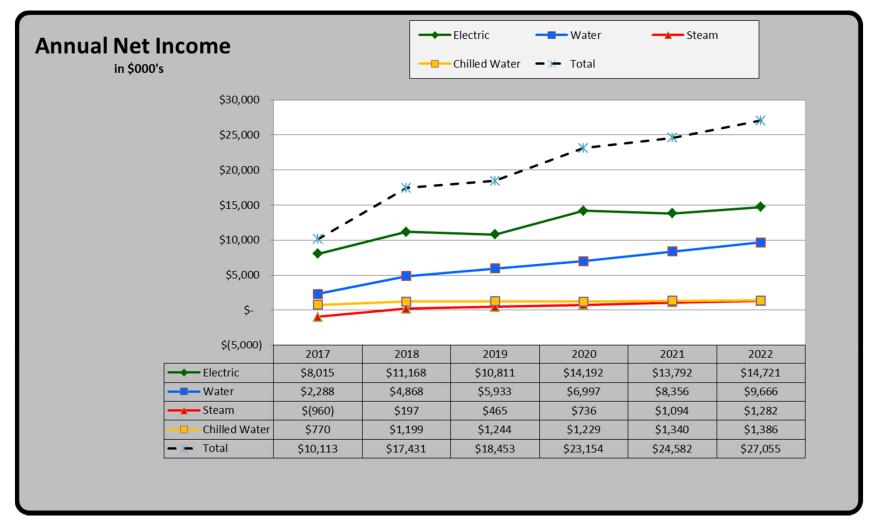
- In August 2008, the Board approved a target rate of return of 6.18%
- The rate of return was determined using a methodology provided by Utility Financial Solutions and used by municipal utilities where the Board also indicated that the approach should allow for flexibility to adjust the calculated return upward for large construction projects and other unusual circumstances.
- Under this methodology, a rate of return is calculated that blends the utilities borrowing rate with double the inflation rate
- This return allows the utility to pay for interest costs and also provides for the replacement of aging infrastructure as it is removed from service
- The target return in dollars is calculated by multiplying the rate of return by the utility's rate base which includes net fixed assets and inventory
- The rate of return achieved is calculated with the following formula:
 - (Net Income Interest Income + Interest Expense) / (Net Fixed Assets + Inventory)
- The rate of return has been recalculated using current inflation, debt rate, and rate base information. With the updated information, the needed return is calculated at 4.81%.
- The forecast presented is based on the updated return calculation of 4.81%.



		L/ ·	- FY 2022 S	JIX		cas		1		1	
In \$000's	2017		2018		2019		2020		2021		2022
Rate Increase:											
Electric	0.0%		2.4%		2.4%		2.4%		2.4%		2.4%
Water	0.0%		5.5%		5.5%		5.5%		5.5%		5.5%
Steam	0.0%		5.4%		5.4%		5.4%		5.4%		5.4%
Chilled Water	0.0%		0.0%		0.0%		0.0%		0.0%		0.0%
Net Income (Loss):											
Electric	\$ 8,015	\$	11,168	\$	10,811	\$	14,192	\$	13,792	\$	14,721
Water	\$ 2,288	\$	4,868	\$	5,933	\$	6,997	\$	8,356	\$	9,666
Steam	\$ (960)	\$	197	\$	465	\$	736	\$	1,094	\$	1,282
Chilled Water	\$ 770	\$	1,199	\$	1,244	\$	1,229	\$	1,340	\$	1,386
Total Net Income	\$ 10,113	\$	17,431	\$	18,453	\$	23,154	\$	24,582	\$	27,055
Return on Rate Base											
Electric	3.9%		4.2%		4.0%		4.5%		4.5%		4.8%
Water	1.8%		2.9%		3.2%		3.6%		4.2%		4.8%
Steam	1.5%		3.5%		3.8%		4.0%		4.5%		4.8%
Chilled Water	4.9%		6.5%		6.8%		6.8%		7.3%		7.6%
Total	3.1%		3.8%		3.8%		4.3%		4.5%		4.9%
Unrestricted Cash Balance	\$ 137,301	\$	102,237	\$	88,018	\$	91,828	\$	108,907	\$	117,473
Days Cash on Hand	167		123		111		116		136		138
Debt Service Coverage	1.94		2.16		2.51		2.63		2.58		2.70



Annual Net Income by Utility



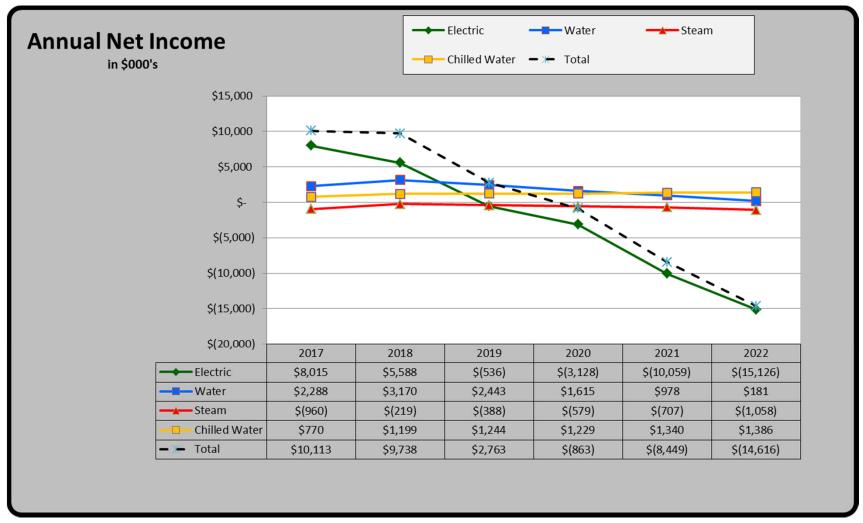


Without Forecast Rate Increases

FY 2017 - FY 2022 Six Year Forecast										
In \$000's		2017		2018		2019		2020	2021	2022
Rate Increase:										
Electric		0.0%		0.0%		0.0%		0.0%	0.0%	0.0%
Water		0.0%		0.0%		0.0%		0.0%	0.0%	0.0%
Steam		0.0%		0.0%		0.0%		0.0%	0.0%	0.0%
Chilled Water		0.0%		0.0%		0.0%		0.0%	0.0%	0.0%
Net Income (Loss):										
Electric	\$	8,015	\$	5,588	\$	(536)	\$	(3,128)	\$ (10,059)	\$ (15,126)
Water	\$	2,288	\$	3,170	\$	2,443	\$	1,615	\$ 978	\$ 181
Steam	\$	(960)	\$	(219)	\$	(388)	\$	(579)	\$ (707)	\$ (1,058)
Chilled Water	\$	770	\$	1,199	\$	1,244	\$	1,229	\$ 1,340	\$ 1,386
Total Net Income	\$	10,113	\$	9,738	\$	2,763	\$	(863)	\$ (8,449)	\$ (14,616)
Return on Rate Base										
Electric		3.9%		3.0%		1.7%		1.0%	-0.3%	-1.1%
Water		1.8%		2.1%		1.7%		1.3%	1.0%	0.6%
Steam		1.5%		2.8%		2.4%		1.9%	1.7%	1.1%
Chilled Water		4.9%		6.5%		5.8%		6.8%	7.3%	7.6%
Total		3.1%		2.9%		1.9%		1.3%	0.4%	-0.2%
Unrestricted Cash Balance	\$	137,301	\$	94,544	\$	64,635	\$	44,448	\$ 28,497	\$ (4,608)
Days Cash on Hand		167		114		82		57	36	-5
Debt Service Coverage		1.94		1.98		2.08		1.99	1.72	1.61



Annual Net Income by Utility Without Forecast Rate Increases





FY2017 – FY2022 Six-Year Capital Forecast



Finance Committee Meeting July 12, 2015 Board Meeting July 26, 2015

CAPITAL PROJECTS SUMMARY SIX YEAR FORECAST FY 2017 - FY 2022 BOARD OF WATER & LIGHT

Dollars in (000's)

							Six-Year
UTILITY	2017	2018	2019	2020	2021	2022	Total
ELECTRIC	36,807	69,869	49,103	37,353	29,042	41,283	263,457
WATER	9,843	11,139	11,040	7,824	5,739	5,922	51,506
STEAM	2,901	3,132	5,592	6,039	3,002	3,011	23,678
CHILLED WATER	180	494	158	162	166	166	1,324
COMMON	11,087	3,886	4,848	3,985	4,077	3,953	31,837
TOTAL BUDGET	60,818	88,521	70,741	55,363	42,025	54,335	371,802
							Six-Year
LOCATION	2017	2018	2019	2020	2021	2022	Total
ECKERT	3,280	407					
	3,200	187	208	110	113	113	4,011
ERICKSON	1,941	3,543	208 19,917	110 13,008	113 155	113 -	4,011 38,562
ERICKSON REO PLANT	•					113 - -	
	1,941	3,543	19,917	13,008		113 - - 49,854	38,562
REO PLANT	1,941 144	3,543 35	19,917 2,500	13,008 3,025	155 -	-	38,562 5,704
REO PLANT T&D	1,941 144 41,643	3,543 35 75,762	19,917 2,500 40,102	13,008 3,025 33,857	155 - 36,985	- - 49,854	38,562 5,704 278,202
REO PLANT T&D DYE/CEDAR	1,941 144 41,643 3,039	3,543 35 75,762 4,805	19,917 2,500 40,102	13,008 3,025 33,857	155 - 36,985	- - 49,854	38,562 5,704 278,202 12,499



FY 2017-2022 Capital Budget – Major Projects/Programs

Project Title	Project Total	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	Forecast Total
Planned Projects								
Smart Grid Implementation	30,950,000	2,500,000	8,150,000	7,050,000	7,050,000	5,700,000	-	30,450,000
* Central Substation	25,800,000	2,000,000	17,839,000	5,961,000	-	-	-	25,800,000
Erickson - Dry Sorbent Injection	21,023,000	-	-	10,511,500	10,511,500	-	-	21,023,000
* Erickson to Willow 138kV Line Extension	22,251,000	3,869,000	15,338,000	-	-	-	-	19,207,000
23228 Wise Substation double Ending	13,378,000	-	-	-	500,000	4,000,000	8,878,000	13,378,000
Turbine Overhaul Outage	10,000,000	-	2,000,000	8,000,000	-	-	-	10,000,000
High Pressure Steam Parallel Supply	6,094,000	915,000	2,589,500	2,589,500	-	-	-	6,094,000
ESRI Implementation	5,763,144	3,715,720	1,023,123	541,806	-	-	-	5,280,649
Distribution Automation Project	6,000,000	-	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	5,000,000
REO CTG Hot Section replacement	5,000,000	-	-	2,500,000	2,500,000	-	-	5,000,000
Willow Yard Expansion	4,305,000	840,000	3,350,000	-	-	-	-	4,190,000
Eckert Overhead 4160V Cutover and Retirement	3,841,000	-	-	-	-	-	3,841,000	3,841,000
Cedar Overhead 4160V Sub Cutover and Retirement	4,825,080	-	-	-	1,206,270	1,206,270	1,206,270	3,618,810
138kV Line Relay Upgrade Program	3,590,000	-	-	-	718,000	718,000	718,000	3,590,000
Erickson Yard Expansion	3,216,000	722,000	2,375,000	-	-	-	-	3,097,000
New Mainframe	3,086,500	3,086,500	-	-	-	-	-	3,086,500
Wise Bus 2 Distribution	3,075,000	-	-	-	-	1,000,000	2,075,000	3,075,000
GroSolar Interconnect	3,535,000	2,736,000	-	-	-	-	-	2,736,000
Erickson 138kV Capacitor Bank	2,798,675	473,400	2,257,425	-	-	-	-	2,730,825
Moores Park Dam Gate Hoist and Phase 2 Dam Repair	4,943,000	2,610,200	-	-	-	-	-	2,610,200
ADMS	2,720,093	1,635,062	800,031	-	-	-	-	2,435,093
24443 Replace 18" HP from MH910 to MH930	2,346,352	-	-	-	181,000	1,146,700	1,018,652	2,346,352
* Burcham 4160V Sub Cutover and Retirement	2,235,000	2,235,000	-	-	-	-	-	2,235,000
Lead Service Replacement	44,028,761	2,000,000	-	-	-	-	-	2,000,000
* Forbes 4160V Substation Retirement	4,327,000	1,208,000	-	-	-	-	-	1,208,000
Wide Area Fiber Loop Completion	1,623,000	117,000	-	-	-	-	-	117,000
Annual Projects **								
Services and Line Extensions	16,227,844	2,500,000	2,600,000	2,610,000	2,722,750	2,838,318	2,956,776	16,227,844
ESI Annual Rebuild T&D System	18,525,883	2,395,000	3,068,850	3,145,571	3,224,210	3,304,816	3,387,436	18,525,883
Street, Building, and Outdoor Protective Lighting	16,234,250	2,236,000	2,660,000	2,726,500	2,800,000	2,870,000	2,941,750	16,234,250
Annual Manhole Replacement	7,228,149	1,222,008	-	185,204	1,335,321	392,446	-	3,134,979
CSO Inelligible	8,550,001	-	700,000	1,700,000	2,050,000	2,050,000	2,050,000	8,550,000
CSO Required Water Reconstruction - SSRF Eligible	3,400,001	-	240,000	700,000	820,000	820,000	820,000	3,400,000
FY 17 - FY 22 Total Spending (Major Projects)		39,015,890	65,990,929	49,221,081	36,619,051	27,046,550	30,892,884	250,222,385

^{*} These projects support the retirement of Eckert

^{**} Annual projects have some level of spending each year.
The forecast total represents 6 year spending.



Already Completed and Next Steps

- FY 2017 Operating & Capital Budgets
 - Approved at May 24th Board meeting
 - Filed with the City Clerk within 10 days (June 3rd) after adoption in compliance with City Charter
- Accept as presented the Capital Forecast for FY 2017-2021 and submit to the Mayor prior to October 1
 - City Charter calls for submission of the six year capital improvements plan to the Mayor prior to October 1



Proposed Resolution 2016-7-?

Return on Assets

Whereas, the Board of Commissioners adopted the use of a modified Utility Financial Solutions (USF) approach as a standard to calculate the Overall Rate of Return target for the Lansing Board of Water and Light on August 12, 2008; and

Whereas, the Staff recommends the continuation of the use of the modified USF approach where the overall rate of return is applied to net fixed assets plus materials and supplies; and

Whereas, the Staff recommends the overall rate of return should be reviewed each year as part of the budgeting process; and

Whereas, the Staff recommends that the modified UFS approach should include the flexibility to adjust the calculated return upward for large construction projects and other unusual circumstances as needed.

RESOLVED, that the Board of Commissioners adopt the modified UFS approach for determining an appropriate rate of return target for the Lansing Board of Water and Light, the return should be reviewed each year as part of the budgeting process, and should be flexible to allow for upward adjustments to accommodate large construction projects and other unusual circumstances as needed.

Staff Comments:

This resolution is to clarify that the intent of the Board is to establish a methodology for determining an appropriate target rate of return and to indicate that it is management's responsibility to apply this methodology, at least annually, to determine the applicable target rate of return.

Resolution 2008-8-4 Return on Assets

Whereas, the Board of Commissioners requested that the Staff conduct research and prepare a recommendation for the Board's consideration regarding the setting of an appropriate rate of return target for the Lansing Board of Water and Light; and

Whereas, the Staff completed its research and presented its study to the Finance Committee meeting on August 4, 2008; and

Whereas, the Staff recommends that a modified Utility Financial Solutions (USF) approach be adopted by the Board as a standard to calculate the Overall Rate of Return; and

Whereas, in recognition of the large coal inventory carried by the BWL, the Staff recommends the overall rate of return be applied to net fixed assets plus materials and supplies; and

Whereas, the Staff recommends the overall rate of return should be subject to review each year as part of the budgeting process; and

Whereas, the Staff recommends that the Board directive for return on fixed assets should be changed to accommodate the UFS approach and should include the flexibility to adjust the calculated return upward for large construction projects and other unusual circumstances as needed and as approved by the Board.

RESOLVED, that the Board of Commissioners adopt the modified UFS approach for determining an appropriate rate of return target for the Lansing Board of Water and Light, the return should be subject to review each year as part of the budgeting process, and should be flexible to allow for upward adjustment to accommodate large construction projects and other unusual circumstances as needed and as approved by the Board; and

FURTHER RESOLVED, that the Overall Rate of Return target for Fiscal Year 2009 will be 6.18% including a Return on Equity of 6.31%:

Motion by Commissioner Rodocker, seconded by Commissioner Cochran to approve the resolution regarding the Return on Assets Target using Utility Financial Solutions' Approach.

Discussion: Commissioner James was pleased to see the Return on Assets Policy before the Board of Commissioners and had questions regarding the return on equity table and whether or not other Michigan utilities were using the Wisconsin method. Chief Financial Officer Susan Devon explained the return on equity table. She further noted that staff recommended using the Utility Financial Solutions (UFS) method, as modified to include materials and supplies, which is appropriate due to the large coal inventory. Most other utilities do not carry large coal inventories similar to that of the BWL. The BWL would also have opportunity to adjust the approach in the future to calculate a different rate of return should a large construction project take place.

Commissioner James also inquired as to why staff was not recommending the Wisconsin method as it yields a higher rate of return.

Ms. Devon advised that they recommended the USF method but any of the approaches would work.

Commissioner James thanked Ms. Devon for the information and noted that she may contact her in the future.

Action: Carried unanimously.

Adopted by the Board of Commissioners at a Special Board meeting held August 12, 2008.

STATUS OF MANAGEMENT RESPONSES TO INTERNAL AUDITS AS OF 6/30/16



Issue #	Audit Name	Issue Description	Date	Responsible Area	Status
Open l	Issues:				
12	Record Retention	Internal Audit found that records on hand did not always correspond with the Record Retention Schedule; namely, a portion of I-9 forms and some asbestos bills of lading.	March 2014	Human Resources	I-9 forms are on file for all active employees. An appropriate retention schedule for the asbestos bills of lading was determined and updated as part of the overall review of the Record Retention Schedule. An updated schedule was approved by the Committee of the Whole on 3/8/16. Filing for State Administrative Board approval occurred on 4/14/16. Currently in process is a response to the State's second round of questioning.
13	Record Retention	The Internal Auditor determined that records on hand in departments did not always correspond with the Record Retention Schedule.	March 2014	Enterprise Content Management	Enterprise Content Management has reviewed the existing Record Retention Schedule with the appropriate departments and cataloged all proposed revisions. An updated schedule was approved by the Committee of the Whole on 3/8/16. Filing for State Administrative Board approval occurred 4/14/16. Currently in process is a response to the State's second round of questioning.
17	Close the Books	The Internal Auditor recommended that consideration be given to the use of a general accounting manual.	August 2014	General Accounting	A General Accounting Procedure Manual is being developed, with expected completion by 12/31/16.
27	Management of Mobile Devices	The Internal Auditor recommended encrypting data on all remaining laptops and smart phones.	Sept 2015	Information Technology	Work on identifying data on any mobile devices in need of encryption was able to begin once the mobile device usage guidelines (referred to under now-closed issue #26) were established. Completion by 9/30/16 is anticipated.
29	Management of Mobile Devices	Internal Audit recommended further consideration of procuring software with remote cleaning capabilities.	Sept 2015	Information Technology	Once any data accessed via mobile devices is determined to be in need of encryption (i.e., once issue #27 is addressed), it can be determined to what extent procuring and implementing software with remote cleaning capabilities would be cost-beneficial. It is anticipated that this issue will addressed by 9/30/16.
30	Management of Mobile Devices	Internal Audit recommended disabling data ports on mobile devices.	Sept 2015	Information Technology	Any needed disabling of data ports will be complete by 9/30/16.
33	Outage Management System	The audit recommended more specific test criteria, testing performed by the call processing vendor, development of test scripts, and a narrative of test results.	Oct 2015	Information Technology	A successful stress test was performed April 13. Management is reviewing vendor capacity reports and modifying documented procedure to include requirements for a narrative of test results and formal business owner acceptance of test criteria and results. Completion targeted for 7/29/16.

Issue #	Audit Name	Issue Description	Date	Responsible Area	Status
34	Development	Internal Audit supports plans for a new database for tracking training and use of standardized criteria for periodic training course review and training of trainers, on an organization-wide basis.	Dec 2015	Organizational Training & Development	A new "LMS" database has been implemented and training on it is in the process of being rolled out, at a slower pace than originally anticipated, with completion now expected by 9/2/16.
37	_	Internal Audit has requested that an all-encompassing hiring policy be documented.	May 2016	Human Resources	An additional Board policy, one which addresses BWL hiring standards in their entirely, will be drafted by 12/31/16.
38	NEW	Internal Audit recommended updating a hiring checklist, documenting rationale for selected hires, and storing job files in electronic form.	May 2016	Human Resources	Management will update the hiring checklist, document rationale for selected hires, and store job files electronically by 12/31/16.
39		Internal Audit recommended IT change management policy and procedures be documented.	May 2016	Information Technology	The IT change management process has been refined and a standard form and workflow developed. A Change Advisory Board is following ITIL guidelines. Further development of written guidelines will be complete by 9/1/16.
41	Management	Internal Audit recommended specifically addressing emergency IT changes in the IT change management process.	May 2016	Information Technology	IT has defined an emergency change and documented a process flow. IT is also developing a training plan and written guidelines, expected to be complete 9/1/16.
42		The Internal Auditor recommended annual updates to the Emergency Operations Plan.	May 2016	Emergency Management	Annual updates to the Emergency Operations Plan will be performed, effective immediately.
43	MPSC-BWL	The Internal Auditor recommended formally tracking the corrective actions resulting from restoration exercises as such.	May 2016	Emergency Management	Corrective actions will be formally tracked, effective immediately.

Closed Issues (since April 2016 report):

40	IT Change	Internal Audit recommended a separate database or	May	Information	Additional information identified as being needed is now being captured
	Management	listing of IT changes.	2016	Technology	in the existing IT ticketing system used to track changes.
	NEW				



Internal Audit Status Report

Presented by:
Phil Perkins, Director of Internal Audit
Finance Committee Meeting
July 2016

Overview

- FY 2016 Audit Plan Final Progress Report
- Proposed FY 2017 Audit Plan
- Other Items



FY 2016 Audit Plan Progress Report

Engagements Completed:

- 1. Training & Development Audit
- 2. Selected CRT/MPSC/BWL Recommendations Audit
- 3. <u>Hiring Process Audit</u>
- 4. IT Change Management Audit
- 5. NERC-CIP Cybersecurity Compliance Audit
- 6. Surprise Cash Counts (2)
- 7. Employee Time Reporting Reviews (2)
- 8. Vehicle Time Reporting Reviews (2)

Engagement in Progress: Billing Audit (anticipate completion in August 2016)



Proposed FY 2017 Audit Plan - Background

Basis for plan:

- 1. Meetings with Executives and Staff to discuss risks and potential audit topics.
- 2. Risk assessments for each of 100-plus auditable activities at BWL.
- 3. Consideration of rotational audits, audit areas with risk/scoping assessments, first-time audits, etc.
- 4. Identified over 20 potential audits to perform in FY 2017 and beyond.



Proposed FY2017 Audit Plan - Background

Top 12 audits for FY 2017 (as discussed with senior management):

- 1. Performance Evaluation/Compensation/Merit Increases.
- 2. Collections
- 3. Post-Cyber Incident Review
- 4. IT Help/Service Desk
- 5. New Service Order Mgt Water
- 6. Payroll
- 7. Hiring Process Follow-up
- 8. Training Follow-up
- 9. Planned Projects
- 10. IT ID & Access Mgt- New and Terminated Employees
- 11. Metering Services
- 12. IT Security Policy Data Classification & Controls



Proposed FY 2017 Audit Plan

Planned Audits:	Estimated Hours
Performance Evaluation/Compensation	300
Collections	400
Post-Cyber Incident Review	300
IT Help/Service Desk Management	400
New Service Order Management - Water	300
Payroll Management	400
Follow-up – Hiring Process	100
Follow-up – Training & Development	100
Other Engagements:	
Surprise Cash Counts (2)	50
Time Reporting Reviews (2)	100
Vehicle Time Reporting	50
Other Consulting as Needed	100
Total Estimated Hours	<u>2,600</u>

Proposed FY 2017 Audit Plan, Cont'd

Available Resources:

Resource	Position	Available Hours
Phil Perkins	Director of Internal Audit	1,500
C. L. Moore & Associates	Augmented IA Services	900
Internal or External IT Audit Assistance	IT Audit Services	200
Total Hours		<u>2,600</u>



Proposed FY 2017 Audit Plan, Cont'd

- Questions & Discussion of FY 2017 Audit Plan
- Approval of FY 2017 Audit Plan



Other Items

- 1. Continuous Quality Improvements:
 - FY 2016 Updated Internal Audit Procedures to better reflect current processes.
 - FY 2017:
 - Attain certification for Cybersecurity Fundamentals from ISACA.
 - External Peer Review (mandated every 5 years).
- Internal Audit Charter Annual Renewal needs approval (no proposed changes to current version approved last year)



CITY OF EAST LANSING

EAST LANSING CITY COUNCIL

RESOLUTION

RESOLUTION IN SUPPORT OF THE LANSING BOARD OF WATER AND LIGHT'S ADOPTION OF A RESOLUTION TO ENTER INTO A FRANCHISE AGREEMENT WITH THE CITY OF EAST LANSING AND MAKE A PAYMENT IN LIEU OF A FRANCHISE FEE TO THE CITY OF EAST LANSING IN THE AMOUNT OF 5% OF ITS GROSS SALES WITHIN THE CITY

WHEREAS, the Lansing Board of Water and Light has been providing power to residential and commercial customers with the City of East Lansing and other jurisdictions for an extended period of time; and

WHEREAS, the City of East Lansing and the Lansing Board of Water and Light have a long term relationship with one another; and

WHEREAS, the Lansing Board of Water and Light has, since it started serving East Lansing, been using City of East Lansing streets and right-of-ways to carry power to its commercial and residential customers within the City of East Lansing; and

WHEREAS, the Board of Water and Light pays franchise fees or equity payments to the other jurisdictions that it provides power to; and

WHEREAS, the City of East Lansing desires to enter into a franchise agreement with the Lansing Board of Water and Light to specify the parties responsibilities and duties and to obtain a comparable payment the Lansing Board of Water and Light makes to the other jurisdictions it services;

NOW, THEREFORE, IT IS HEREBY RESOLVED that the City of East Lansing urges and supports the Lansing Board of Water and light to adopt a resolution to enter



into a franchise agreement with the City of East Lansing and to make payments in lieu of a franchise fees to the City of East Lansing in the amount of 5% of its gross sales to the commercial and residential customers with the jurisdictional limits of the City of East Lansing.

Moved by Council member:

Beier

Supported by Council member:

Woods

ADOPTED: Yeas:

Nays:

Absent:

Mark Meadows, Mayor Adopted: May 9th, 2016

CLERKS CERTIFICATION: I hereby certify that the foregoing is a true and complete copy of a Resolution adopted by the East Lansing City Council at a public meeting held on Monday, May 9, 2016, the original of which is part of the Council's minutes.

Marie E. Wicks, City Clerk

City of East Lansing

Ingham and Clinton Counties, Michigan

Drafted by and approved as to form:

Thomas M Genton

Thomas M. Yeadon (P38237)

East Lansing City Attorney

601 Abbot Road

East Lansing, MI 48823